

**Major Amendment #1
to the
2015-2019 Transportation Improvement Program
for the
Green Bay Urbanized Area**



**Brown County Planning Commission/
Metropolitan Planning Organization (MPO) for the Green Bay Urbanized Area
Approved January 7, 2015**



U.S. Department
of Transportation
**Federal Highway
Administration**



U.S. Department
of Transportation
**Federal Transit
Administration**



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RESOLUTION NO. 2015-02

RESOLUTION OF THE BOARD OF DIRECTORS OF THE
BROWN COUNTY PLANNING COMMISSION APPROVING
AMENDMENT #1 TO THE 2015-2019 TRANSPORTATION IMPROVEMENT PROGRAM
FOR THE GREEN BAY URBANIZED AREA

WHEREAS, U.S. Department of Transportation (DOT) regulations require the development and annual endorsement of a Transportation Improvement Program (TIP) for each urbanized area by the Metropolitan Planning Organization (MPO); and

WHEREAS, In accordance with 23 CFR 450.334(a) the Brown County Planning Commission (BCPC) hereby certifies that the metropolitan transportation planning process is addressing major issues facing the metropolitan planning area and is being conducted in accordance with all applicable requirements of:

1. 23 U.S.C. 134 and 49 U.S.C. 5303, and this subpart;
2. Title VI of the Civil Rights Act of 1964, as amended (42 U. S. C. 2000d-1) and 49 CFR part 21;
3. 49 U. S. C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
4. Sections 1101(b) of the Moving Ahead for Progress in the 21st Century Act (MAP-21) (P.L. 112-141) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in the US DOT funded projects;
5. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
6. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR Parts 27, 37, and 38;
7. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
8. Section 324 of title 23, U.S.C. regarding the prohibition of discrimination based on gender; and
9. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR 27 regarding discrimination against individuals with disabilities; and

WHEREAS, the BCPC is the designated MPO for the Green Bay Urbanized Area with responsibility for carrying out an urban transportation planning program; and

WHEREAS, the BCPC Board of Directors is the Green Bay MPO's policy board.

THEREFORE, BE IT RESOLVED, that the BCPC Board of Directors approves Amendment #1 to the 2015-2019 Transportation Improvement Program for the Green Bay Urbanized Area.

NOW, BE IT FURTHER RESOLVED that the MPO planning process is compliant with the requirements of MAP-21 and that the BCPC certifies that the urban transportation planning process certification requirements of 23 CFR 450.324 are satisfied.


Dated at Green Bay, Wisconsin, this 7th day of January 2015.

BROWN COUNTY PLANNING COMMISSION



Norbert Dantine, Jr., President

ATTEST:



Chuck Lamine, AICP, Planning Director

Amendment Component 1: Reallocation of Surface Transportation Program–Urban (STP-U) Funds

Surface Transportation Program-Urban (STP-U) Funds for Green Bay Urbanized Area Transportation Projects

The Surface Transportation Program-Urban (STP-U) is a federal transportation program that directly allocates funding to the Green Bay Urbanized Area through the Green Bay MPO. The MPO is able to choose transportation projects for which to use these STP-U funds, and the STP-U funding share of these projects must be between 50 and 80 percent of the total project costs. The remaining funds must be provided by non-federal sources.

The STP-U provides funding for the construction, reconstruction, rehabilitation, resurfacing, restoration, operation, and safety improvement of interstate highways, principal arterials, minor arterials, and collectors. STP-U funds can also be for used non-roadway purposes such as transit capital projects, carpool programs, parking facilities, bicycle routes, and pedestrian walkways.

The BCPC Board of Directors (which serves as the MPO's Policy Board) approved the project prioritization procedures for STP-U funds described in the *Surface Transportation Program - Urban (STP-U) Funding Project Prioritization Procedure, January 1996, as amended*. The MPO staff reviews and recommends a program of projects based on the prioritization criteria in this document. These criteria include consistency with short- and long-range transportation plans, volume to capacity ratio, pavement condition, consideration of multi-modal transportation, and safety and security. Staff's recommendations are presented to the BCPC Transportation Subcommittee, and the Transportation Subcommittee submits its recommendations to the BCPC Board of Directors for final approval.

Reallocation of STP-U Funds That Have Been Approved for the Greene Avenue Reconstruction Project in the Village of Allouez

BCPC staff was recently informed by the Village of Allouez that the village intends to postpone the Greene Avenue reconstruction project that had received an STP-U funding award of \$774,850. The village indicated that the Greene Avenue project is being postponed because the village intends to focus on higher priorities such as repairing aging utilities and streets. The village also indicated that it will complete the Greene Avenue project at its own expense in the future, which means that the STP-U funds that were awarded to the village for this project must be reallocated to other eligible projects in the urbanized area. If these funds are not reallocated to other projects in the area, the funds will be absorbed by the Wisconsin Department of Transportation (WisDOT).

BCPC Transportation Subcommittee Reallocation Recommendations

The BCPC Transportation Subcommittee met on November 10, 2014, to review and discuss several STP-U reallocation alternatives. Following this discussion, the Transportation Subcommittee unanimously made the following recommendations:

1. Elevate the STP-U funding shares of three approved projects in the MPO's 2013-2018 program to the STP-U funding maximum of 80 percent of total project costs. These projects are:
 - Reconstruction of Pilgrim Way between Holmgren Way and Ashland Avenue.
 - Reconstruction of CTH EA (S. Huron Road) between Willow Road and STH 29.
 - Reconstruction of Cormier Road between Ashland Avenue and Oneida Street.
2. Reallocate the remaining STP funds (\$126,362) to resurfacing Helena Street between Seventh Street and Suburban Drive in De Pere. This is a project that is included in the MPO's 2015-2019 Transportation Improvement Program (TIP) project prioritization list.

The BCPC Transportation Subcommittee's recommended STP-U reallocation plan is summarized in the following table.

Projects	STP-U Funding		
	STP-U Funding Already Approved	Total STP-U Funding Recommended by the BCPC Transportation Subcommittee	Funding Difference
Pilgrim Way - Holmgren Way to Ashland Ave.	\$1,102,326	\$1,130,000	\$27,674
S. Huron Road (CTH EA) - Willow Rd. to STH 29	\$2,156,000	\$2,246,000	\$90,000
Cormier Road - Ashland Ave. to Oneida St.	\$2,023,186	\$2,554,000	\$530,814
Helena Street – Seventh St. to Suburban Dr.	-----	\$126,362	\$126,362
STP-U Funding Reallocation Total			\$774,850

One of the benefits of choosing the Helena Street project is that the project can be combined with an adjacent Helena Street project that is already approved for STP-U funding. This will allow the two projects to be completed at the same time under a single contract.

Amendment Component 2: Addition of Expedited Project Selection Procedures to the TIP

Because federal regulations acknowledge that changes occur as TIP projects advance through the project development process, the regulations include some flexibility that MPOs may choose to implement to manage their TIP amendment workloads. In September of 2014, the MPO was informed that it can use what are called Expedited Project Selection Procedures in certain situations to improve the efficiency of the TIP amendment process.

According to the Federal Highway Administration (FHWA), the procedures that apply to the Green Bay MPO are as follows:

1. The first year of the TIP continues an agreed-to list of projects for project selection purposes and no further project selection action is required by the MPO for WisDOT or Green Bay Metro to proceed with federal funding commitment.
2. Projects from the second, third, or fourth year of the TIP can be advanced by WisDOT or Green Bay Metro for federal fund commitment without further project selection action by the MPO.
3. Concerning the federal funding sources identified for individual projects in the TIP, it is agreed that WisDOT may unilaterally interchange eligible FHWA funding program sources without necessitating an amendment, subject to the project selection authority federal regulations and state and local program procedures reserve for the state and the MPO, and subject to reconciliation.
4. To maintain accountability and fiscal constraint as changes occur during implementation of the TIP, the MPO, WisDOT, and Green Bay Metro will monitor projects in the TIP and account for all significant changes in scheduled years and costs in a TIP amendment at the midpoint of the calendar year. This mid-year truing up of the TIP project schedule will account for changes that occurred in the TIP during the first half of the year.

In situations where these procedures are not applicable, the MPO will continue to follow the TIP amendment procedures that are described in the Green Bay MPO's Public Participation Plan.

MPO staff recommends adding the Expedited Project Selection Procedures to the TIP.

Public Comment Period and Public Hearing

MPO staff conducted a 15-day public comment period on the proposed amendment, and a public hearing was held on December 3, 2014. The public participation documents can be seen in the appendices of this amendment report.

BCPC Board of Directors Action

The BCPC Board of Directors approved the proposed amendment on January 7, 2015.

A full copy of the TIP and subsequent amendments and/or administrative modifications can be found on the Brown County Planning Commission website at <http://www.co.brown.wi.us/>. Click on Departments, Planning, Transportation, and Transportation Improvement Program (TIP) for the Green Bay Urbanized Area.

Appendix A

Email Message Sent to Interested Parties

Dear Interested Party:

You are invited to comment and are advised of a public hearing on Draft Major Amendment #1 to the 2015-2019 Transportation Improvement Program (TIP) for the Green Bay Urbanized Area.

A digital version of the draft TIP amendment document can be viewed by clicking on the following link:

<http://www.public.applications.co.brown.wi.us/Plan/PlanningFolder/Transpotation/TIP/Amendment%201%20-%20Major%20Amendment%20Document%20-%20November%2019,%202014.pdf>

If you would like to review a hard copy of the draft TIP amendment document, copies are available for review at:

Brown County Planning Commission
Planning and Land Services Department
305 East Walnut Street, Room 320
Green Bay, WI 54301

The public review period for the draft TIP amendment will occur between November 19, 2014, and December 3, 2014.

If you would like to submit written comments about the draft TIP amendment, please mail or email your comments by December 3, 2014, to:

Cole Runge, Principal Planner/MPO Director
Brown County Planning Commission
Planning and Land Services Department
305 East Walnut Street, Room 320
PO Box 23600
Green Bay, WI 54305-3600
runge_cm@co.brown.wi.us

You can also submit comments by telephone or through the Brown County Planning Commission/Green Bay MPO Facebook Page. The telephone number and Facebook link are shown at the end of this message.

Following the review period, a public hearing regarding the draft TIP amendment will take place on:

Wednesday, December 3, 2014, at 6:30 p.m.
Green Bay Metro Transportation Center
901 University Avenue
Green Bay, WI 54302

The draft TIP amendment will be presented to the Brown County Planning Commission Board of Directors (MPO Policy Board) for approval consideration on:

Wednesday, January 7, 2015, at 6:30 p.m.
Green Bay Metro Transportation Center
901 University Avenue
Green Bay, WI 54302

Thank you for your interest in the Green Bay MPO.

Sincerely,

Cole Runge
Principal Planner/MPO Director
Brown County Planning Commission/Green Bay MPO
305 East Walnut Street, Room 320
PO Box 23600
Green Bay, WI 54305-3600
Phone: (920) 448-6480
Fax: (920) 448-4487
Web: www.co.brown.wi.us/planning



Appendix B

**Brown County Planning Commission Board of Directors (MPO Policy Board)
Meeting Minutes Excerpt
From the Public Hearing for Amendment #1 to the 2015-2019 TIP
December 3, 2014**

**MINUTES
BROWN COUNTY PLANNING COMMISSION
BOARD OF DIRECTORS
Wednesday, December 3, 2014
Green Bay Metro Transportation Center
901 University Avenue, Commission Room
Green Bay, WI 54302
6:30 p.m.**

3. **Public Hearing:** Major Amendment #1 to the 2015-2019 Transportation Improvement Program for the Green Bay Urbanized Area.

C. Runge provided background on the amendment, including Transportation Subcommittee discussion and action on November 10, 2014. C. Runge noted that the Village of Allouez decided to fund the Greene Avenue project on its own and therefore did not need the Surface Transportation Program-Urban (STP-U) funding. The Transportation Subcommittee subsequently recommended reallocating funding to three previously awarded projects up to the 80% federal funding threshold and the remaining \$126,362 to Helena Street in De Pere.

C. Runge noted that the public hearing is also for an expedited project selection process that would improve Transportation Improvement Program (TIP) administrative efficiencies.

C. Runge opened the public hearing and asked three times if anyone wished to speak. Hearing no comment, C. Runge closed the public hearing. C. Runge noted that action on the item will take place at the January 2015 BCPC meeting.

Appendix C

Legal Notice Affidavit from the Green Bay Press-Gazette



PRESS-GAZETTE
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A GANNETT COMPANY

STATE OF WISCONSIN
BROWN COUNTY

BROWN COUNTY PLANNING - LEGALS
305 E WALNUT ST STE 320
GREEN BAY WI 543015027



NOTICE OF REQUEST FOR COMMENTS AND NOTICE OF PUBLIC HEARING ON THE DRAFT MAJOR AMENDMENT #1 TO THE 2015-2019 TRANSPORTATION IMPROVEMENT PROGRAM FOR THE GREEN BAY URBANIZED AREA
All interested persons are invited to comment and are advised of a public hearing on the Draft Major Amendment #1 to the 2015-2019 Transportation Improvement Program (TIP) for the Green Bay Urbanized Area.
Copies of the amendment will be available at:
Brown County Planning Commission
Room 320, Northern Building
305 E. Walnut St.
Green Bay, WI 54301
The public hearing will take place on:
Wednesday, December 3, 2014
Green Bay Metro - Transportation Center
901 University Ave.
Green Bay, Wisconsin
6:30 p.m.
Unless otherwise noticed, this completes the final program of projects.
The public review and comment period for the amendment is scheduled for November 19 through December 3, 2014.
Written comments should be mailed to

Alexandra Zakowski

Being duly sworn, doth depose and say that she/he is an authorized representative of the Green Bay Press Gazette, a newspaper Green Bay, Wisconsin, and that an advertisement of which the annexed is a true copy taken from said paper, which was published therein on

Lisa J. Conard, Brown County Planning Commission, PO Box 23600, Green Bay, WI 54305-3600 by December 3, 2014.
Published by:
Sandy Juno
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Account Number: GWM-284368
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(Signed) Alexandra Zakowski (Date) 11/26/14
Legal Clerk

Signed and sworn before me

E R

My commission expires 5-28-15



BROWN COUNTY PLANNING - LEGALS
Re: Maj Amendment 2015--2019 TIP

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