# Mid-Year Update - Major Amendment #3 to the 2019-2023 Transportation Improvement Program for the Green Bay Urbanized Area







**Administration** 





**Administration** 

The preparation of this report has been financed in part through grants from the Federal Highway Administration and Federal Transit Administration, U.S. Department of Transportation, under the Metropolitan Planning Program, Section 104(f) of Title 23, U.S. Code. The contents of this report do not necessarily reflect the official views or policy of the U.S. Department of Transportation.

A full copy of the TIP and subsequent amendments and/or administrative modifications can be found on the Brown County Planning Commission website at http://www.co.brown.wi.us/. Click on Departments, Planning, Transportation, and Transportation Improvement Program (TIP) for the Green Bay Urbanized Area.





The Brown County Planning Commission/Metropolitan Planning Organization (MPO) for the Green Bay Urbanized Area invites you to follow us on Facebook at: https://www.facebook.com/pages/Brown-County-Planning-Commission-Green-Bay-MPO/751165931582219 or on Twitter at https://mobile.twitter.com/BCPCGreenBayMPO.

On the Cover. Newly reconstructed Humboldt Road (CTH N) from Cornelius Drive to Spartan Road complete with sidewalks and bicycle lanes. The Brown County Planning Commission Board of Directors (MPO Policy Board) approved use of Federal Surface Transportation Block Grant (STBG) Program funds for the project. Local funds were provided by Brown County and the City of Green Bay.

### RESOLUTION NO. 2019-03

# RESOLUTION OF THE BOARD OF DIRECTORS OF THE BROWN COUNTY PLANNING COMMISSION APPROVING MID-YEAR UPDATE – MAJOR AMENDMENT #3 TO THE 2019-2023 TRANSPORTATION IMPROVEMENT PROGRAM FOR THE GREEN BAY URBANIZED AREA

WHEREAS, U.S. Department of Transportation (DOT) regulations require the development and annual endorsement of a Transportation Improvement Program (TIP) for each urbanized area by the Metropolitan Planning Organization (MPO); and

WHEREAS, In accordance with 23 CFR 450.334(a) the Brown County Planning Commission (BCPC) hereby certifies that the metropolitan transportation planning process is addressing major issues facing the metropolitan planning area and is being conducted in accordance with all applicable requirements of:

- 23 U.S.C. 134 and 49 U.S.C. 5303, and this subpart;
- Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C 2000d-1) and 49 CFR part 21;
- 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, and national origin, in employment or business opportunity;
- Sections 1101(b) of the FAST Act (P.L. 114-357) and 49 CFR Part 26 regarding the involvement of Disadvantaged Business Enterprises in the US DOT funded projects;
- 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR Parts 27, 37, and 38;
- The Older Americans Act, as amended (42 U.S.C 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- 8. Section 324 of title 23. U.S.C regarding the prohibition of discrimination based on gender; and
- Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR 27 regarding discrimination against individuals with disabilities

WHEREAS, the BCPC is the designated MPO for the Green Bay Urbanized Area with responsibility for carrying out an urban transportation planning program; and

WHEREAS, the BCPC Board of Directors is the Green Bay MPO's policy board.

THEREFORE, BE IT RESOLVED, that the BCPC Board of Directors approves Mid-Year Update Major Amendment #3 to the 2019-2023 Transportation Improvement Program for the Green Bay Urbanized Area.

NOW, BE IT FURTHER RESOLVED that the MPO planning process is compliant with the requirements of the Fixing America's Surface Transportation Act (FAST Act) and that the BCPC certifies that the urban transportation planning process certification requirements of 23 CFR 450.114 (c) are satisfied.

Dated at Green Bay, Wisconsin, this 5th day of June 2019.

BROWN COUNTY PLANNING COMMISSION

Steve Scenier, Vice President

ATTEST:

Cole Runge, Principal Planner/MPO Director

# **Mid-Year Update Requirement**

The Metropolitan Planning Organization (MPO) is required to produce an annual Mid-Year Update to the *Transportation Improvement Program (TIP) for the Green Bay Urbanized Area.* The update must detail any programming or funding changes related to the urbanized area's federally funded road, highway, and public transit projects. The Mid-Year Update will be processed as a Major Amendment to the TIP.

# **Public Comment Period and Public Hearing**

MPO staff conducted a 15-day public comment period, and a public hearing was held on June 5, 2019. The public participation documents can be seen in the appendices of this amendment report.

# **Additions and Modifications to Projects**

The subsequent tables reflect federal funding program changes reported to the MPO by WisDOT. The Brown County Planning Commission Board of Directors approved/denied the amendment on June 5, 2019.

# Roadway Project Listing (1,000s)

Primary Jurisdiction	Draiget Description	Time of		Jan - De	2010			lon D	ec 2020			Jan - De	. 2021			lon F	ec 2022		
Project Sponsor	Project Description	Type of Cost	Federal		Local	Total	Federal	State		Total	Federal	State		Total	Federal		Local	Total	Modification
Froject Sporisor		COST	Leuciai	State	Lucai	Total	i cuciai	State	Lucai	Total	Leuciai	State	Lucai	Total	Leuciai	State	Lucai	Total	Modification
WisDOT	STH 29	DESIGN	420	75	105	600								0				0	
Brown County	Construct Interchange	RE	0	0	3,284	3,284								0				0	
Village of Howard	at CTH VV	F/B	629	0	270	899								0				0	
Village of Hobart	Fiber/Broadband (F/B)	U/C	023	U	210	033	18,779	0	2,616	21,395				0				0	WisDOT project. Design cost
Village of Flobalt	Utility/Construction (U/C)	CONST	0	0	875	875	0,773	0	875	875				0				0	increased by \$100,000.
158-19-910 (design)	Contingencies ©	CONST	"	U	0/3	0/3	"	U	0/3	073				U				U	mercased by \$100,000.
	Contingencies ©	TOTAL	1,049	75	4,534	E CE0	18,779		0.404	00.070	0	0	0	0	0	0	0	0	
158-19-825 (broadband)	0.70 miles E	TOTAL			4,554	5,658		0	3,491	22,270	0	U	U	U	0	U	0	U	
158-19-715 (construction) WisDOT		DEGION	BUILD P	pproved			BUILD A	pproved		0				0					
WISDOT	STH 32 (Ashland Avenue)	DESIGN				0				U				0				0	
	Intersection at Parkview Road	RE	070			4 000				U				_				U	Wis DOT Desired Incomes in
	Safety Improvement	CONST	876	161	1	1,038				0				0				0	WisDOT Project. Increase in cost by \$501,000.
							_	_	_	_	_	_	_	_	_	_	_	_	cost by \$501,000.
	4190-16-73	TOTAL	876	161	1	1,038	0	0	0	0	0	0	0	0	0	0	0	0	
158-16-012 (2019)	0.20 miles P		HSIP																
WisDOT	CTH HS (Velp Ave)	DESIGN				0				0				0				0	
Brown County	located n/o Riverside Dr	RE				0				0				0				0	Project reassigned state funds.
Village of Suamico	Suamico River Bridge Replacement	CONST	0	586	366	952				0				0				0	No federal funds are being
	B-05-0437																		used for this project.
	3271-00-71	TOTAL	0	586	366	952	0	0	0	0	0	0	0	0	0	0	0	0	
158-16-022 (2019)	74' P		State																
WisDOT	CTH J (Lakeview Drive)	DESIGN				0				0				0				0	
Brown County	located n/o Riverside Dr	RE				0				0				0				0	
Village of Suamico	Suamico River Bridge Replacement	CONST				0	603	0	153	756				0				0	Project moved from 2019 to
	B-05-0443																		2020.
	9286-05-71	TOTAL	0	0	0	0	603	0	153	756	0	0	0	0	0	0	0	0	
158-16-021 (2019)	71' P						NHPP												
WisDOT	CTH V (Lime Kiln Rd)	DESIGN				0				0				0				0	
Brown County	located n/o Tordeur Ln	RE				0				0				0				0	Project moved from 2020 to
Village of Bellevue	Bower Creek Bridge Replacement	CONST	540	0	136	676				0				0				0	2019. Project cost reduced by
	B-05-0441									0									\$78,000.
	4603-05-71	TOTAL	540	0	136	676	0	0	0	0	0	0	0	0	0	0	0	0	,
158-16-020 (2019)	51' P		NHPP																
WisDOT	STH 172	DESIGN	680	170	0	850				0				0				0	
	I-41 to I-43	RE								0				0				0	WisDOT project. Design funds
	Mill & overlay	CONST								0				0				0	determined and added to
										0									program. Mill and overlay
158-19-0xx	1210-09-00	TOTAL	680	170	0	850	0	0	0	0	0	0	0	0	0	0	0	0	scheduled for 2023.
158-18-016	6.96 miles P		NHPP																

# Roadway Project Listing (1,000s)

Primary Jurisdiction Project Sponsor	Project Description	Type of Cost	Federal	Jan - Dec State		Total	Federal	Jan - De State		Total	Federal	Jan - De State		Total	Federal	Jan - De State		Total	Modification
WisDOT	I-43 STH 172 to Atkinson Dr Structure Repairs	DESIGN RE CONST				0 0 0	4,720	1,180	0	0 0 5,900				0 0 0				0 0 0	WisDOT project. Moved from 2025 to 2020. Project scaled back to repairs only. No
158-16-015	1227-08-76 10.66 miles P	TOTAL	0	0	0	0	4,720 NHPP	1,180	0	5,900	0	0	0	0	0	0	0	0	reconstruction.
WisDOT 158-19-016	I-43 Leo Frigo Bridge Painting of Bridge B-050-158 1220-21-30, 60 0.0 miles P	DESIGN RE CONST	80 NHPP	20	0	100 0 0	0	0	0	0 0 0	0	0	0	0 0 0	0	0	0	0 0 0	WisDOT project. Added back into the TIP. Painting scheduled for 2023.
WisDOT	STH 54 I-43 to STH 57 Resurface	DESIGN RE CONST	252	63	0	315 0 0				0 0 0				0 0 0				0 0 0	WisDOT project. Added back into the TIP. Resurfacing scheduled for 2023.
158-19-017 (Design) 158-19-0xx (Construction)	1480-27-00, 71 4.8 miles P	TOTAL	252 STP	63	0	315	0	0	0	0	0	0	0	0	0	0	0	0	
WisDOT	STH 57 Intersection with CTH K Intersection Modification	DESIGN RE CONST				0 0 0				0 0 0				0 0 0	874	97	0	971	WisDOT project. Added to the TIP.
158-19-0xx (2022)	1480-29-71 0.01 miles P	TOTAL	0	0	0	0	0	0	0	0	0	0	0	0	874 HSIP	97	0	971	
WisDOT  158-13-020 (2019)	US 141 (Main Street) Baird Street to Fox River Reconstruction 1450-15-00  1.24 miles P	DESIGN RE CONST TOTAL	280 280 STP	70 70	0	350 0 0 350	0	0	0	0 0 0	0	0	0	0 0 0	0	0	0	0 0 0	WisDOT project. Design added back into 2019. Construction project scheduled in 2028.
WisDOT  158-17-012 (2019)	STH 32 (Main Avenue) 3rd St to 8th St Reconstruction Storm System 4085-32-01 0.71 miles P	DESIGN RE CONST	188 188 STP	62 62	0	250 0 0	0	0	0	0 0 0	0	0	0	0 0 0	0	0	0	0 0 0	Project moved multiple times in TIP. Design may occur in 2019. Construction date not

### **Grouped Project Status Report**

Grouped Projects include projects that are grouped under a single project number in the annual TIP. Grouped Projects categories act as placeholders for projects that have yet to be determined. WisDOT's practice of using Grouped Projects allows for the set-aside of federal dollars until projects can be identified. With Grouped Projects, the project specifics are likely to be identified and programmed outside the normal TIP update period.

Grouped Projects can include various safety improvements, rail crossing improvements (including protective devices), transportation enhancements, and maintenance activities.

The MPO is required to annually identify specific projects that derive from a Grouped Project category.

As of May 2, 2019, specific projects had not been derived from a Grouped Project category.

# **Brown County Planning Commission Board of Directors Transportation Subcommittee**

The Transportation Subcommittee was provided the draft amendment with a request for comment. No comments were received.

# **Brown County Planning Commission Board of Directors Action**

The Brown County Planning Commission Board of Directors approved the amendment on June 5, 2019.

### **Fiscal Constraint Demonstration**

The Mid-Year Update - Amendment #3 to the 2019-2023 Transportation Improvement Program for the Green Bay Urbanized Area is fiscally constrained as demonstrated below and per federal requirements.

# Summary of Federal Funding Fiscal Constraint Demonstration - Four Year Requirement

F	unding Source		Progra	ammed Exper	nditures		Estimated Available Funding							
Agency	Program	2019	2020	2021	2022	Total	2019	2020	2021	2022	Total			
FHWA	STBG (MPO Allocation)	\$10,109,440	\$927,675	\$3,389,035	\$0	\$14,426,150	\$10,109,440	\$927,675	\$3,389,035	\$0	\$14,426,150			
	BUILD	\$1,049,000	\$18,779,000	\$0	\$0	\$19,828,000	\$1,049,000	\$18,779,000	\$0	\$0	\$19,828,000			
	STBG (WisDOT)	\$1,683,384	\$854,000	\$854,000	\$854,000	\$4,245,384	1,683,384	854,000	854,000	854,000	\$4,245,384			
	STP Flex	252,000	0	0	0	\$252,000	252,000	0	0	0	\$252,000			
	HSIP	1,116,000	240,000	240,000	1,295,000	\$2,891,000	1,116,000	240,000	240,000	1,295,000	\$2,891,000			
	NHPP	2,284,000	5,883,000	604,000	3,935,000	\$12,706,000	2,284,000	5,883,000	604,000	3,935,000	\$12,706,000			
	TA - STBG Set-Aside	49,200	0	0	947,416	\$996,616	49,200	0	0	947,416	\$996,616			
	Total	\$16,543,024	\$26,683,675	\$5,087,035	\$7,031,416	\$55,345,150	\$16,543,024	\$26,683,675	\$5,087,035	\$7,031,416	\$55,345,150			
FTA	Section 5307	\$2,877,000	\$0	\$0	\$0	\$2,877,000	\$2,877,000	\$0	\$0	\$0	\$2,877,000			
	Section 5310	176,109	0	0	0	\$176,109	176,109	0	0	0	\$176,109			
	Section 5339	2,554,000	0	0	0	\$2,554,000	2,554,000	0	0	0	\$2,554,000			
	Total	\$5,607,109	\$0	\$0	\$0	\$5,607,109	\$5,607,109	\$0	\$0	\$0	\$5,607,109			

<sup>\*</sup> Several projects were approved under MAP-21 and will be implemented under FAST Act. STP renamed Surface Transportation Block Grant Program in Fast Act.

# Appendix A

# **Email Message Sent to Interested Parties**

Dear Interested Party:

You are invited to comment and are advised of a public hearing on the Draft Mid-Year Update - Major Amendment #3 to the 2019-2023 Transportation Improvement Program (TIP) for the Green Bay Urbanized Area.

A digital version of the Draft Mid-Year Update - Major Amendment #3 document can be viewed by clicking on the following link:

Link provided

If you would like to review a hard copy of the document, copies are available for review at:

Brown County Planning Commission Planning and Land Services Department 305 East Walnut Street, Room 320 Green Bay, WI 54301

The public review period and comment period will occur between May 22, 2019 and June 5, 2019.

If you would like to submit comments, please mail or email your comments by June 5, 2019, to:

Lisa J. Conard, Senior Planner Brown County Planning Commission Planning and Land Services Department PO Box 23600 Green Bay, WI 54305-3600 conard li@co.brown.wi.us

You can also submit comments by telephone or through the Brown County Planning Commission/Green Bay MPO Facebook Page. The telephone number and Facebook link are shown at the end of this message.

A public hearing regarding the amendment will take place on:

June 5, 2019 at 6:30 p.m. Green Bay Metro Transportation Center 901 University Avenue Green Bay, WI 54302

Immediately following the hearing, the Draft Mid-Year – Major Amendment #3 will be presented to the Brown County Planning Commission Board of Directors (MPO Policy Board) for approval consideration.

Thank you for your interest in the Green Bay MPO.

Sincerely,

Lisa J. Conard, Senior Planner Brown County Planning Commission/Green Bay MPO 305 East Walnut Street, Room 320 Green Bay, WI 54301

Phone: (920) 448-6489

Email: Conard LJ@co.brown.wi.us Website: www.co.brown.wi.us/planning

# **Appendix B**

# Minutes BROWN COUNTY PLANNING COMMISSION BOARD OF DIRECTORS

Wednesday, June 5, 2019
Green Bay Metro Transportation Center
901 University Avenue, Commission Room
Green Bay, 54302
6:30 p.m.

### **ROLL CALL:**

Paul Blindauer	Abs	Kathleen Janssen	X	Glen Severson	X
Brian Brock	Abs	Dotty Juengst	Exc	Ray Suennen	X
Norbert Dantinne, Jr.	Exc	Dave Kaster	X	Mark Thomson	X
Bernie Erickson	X	Michelle Kerr	X	Norbert Van De Hei	X
Kim Flom	X	Patty Kiewiz	X	Matthew Woicek	X
Steve Grenier	X	Dave Landwehr	Exc	Reed Woodward	Exc
Mark Handeland	Exc	Aaron Linssen	X		
Matthew Harris	X	Michael Malcheski	X		
Frederick Heitl	Exc	Gary Pahl	X	City of Green Bay (Vacant)	
Phil Hilgenberg	Exc	Terry Schaeuble	X	City of Green Bay (Vacant)	

### Others Present: Lisa Conard, Cole Runge, and Dan Teaters

1. Approval of the minutes of the May 1, 2019 regular meeting of the Brown County Planning Commission Board of Directors.

A motion was made by D. Kaster, seconded by P. Kiewiz, to approve the minutes of the May 1, 2019 regular meeting of the Brown County Planning Commission Board of Directors. Motion carried.

- 2. **Public Hearing**: Draft Mid-Year Major Amendment #3 to the 2019-2023 Transportation Improvement Program (TIP) for the Green Bay Urbanized Area.
  - L. Conard provided an overview of Draft Mid-Year Major Amendment #3 to the 2019-2023 TIP.
  - L. Conard noted that MPOs are required to prepare and process a "Mid-Year" amendment to the TIP. The purpose of the "Mid-Year" is to refresh the program prior to the next full TIP.

MPO staff worked with WisDOT staff and identified 11 modifications to the WisDOT program, all of which are detailed in the staff report. Modifications can include project scope changes, cost estimate increases/decreases, projects moving up/moving back in the program, or adjustments in funding sources.

- L. Conard opened up the hearing for comment.
- L. Conard asked three times if anyone wished to speak. Hearing no comment, L. Conard closed the public hearing.

- L. Conard informed the commission that the requirements for a 15-day public review and comment period, as well as the public hearing, have been fulfilled.
- 3. Discussion and action on the Draft Mid-Year Major Amendment #3 to the 2019-2023 Transportation Improvement Program (TIP) for the Green Bay Urbanized Area.
  - L. Conard stated that no additional public comments were received. She also stated that the amendment was provided to the Transportation Subcommittee, and the Subcommittee had no objections. Staff is recommending approval.

A motion was made by B. Erickson, seconded by G. Pahl, to approve the Draft Mid-Year Major Amendment #3 to the 2019-2023 Transportation Improvement Program (TIP) for the Green Bay Urbanized Area. Motion carried.

# **Appendix C**

# **Legal Notice Affidavit**



STATE OF WISCONSIN BROWN COUNTY

BROWN COUNTY PLANNING LEGALS

RECEIVED

JUN 0 7 2019

JON 0 7 7019

305 E WALNUT ST STE 320

GREEN BAY

WI 543015027

Brown County Planning and Land Services ble at Brown County Planning Commission Room 320, Northern Building 305 E. Wahul St. Green Bay, WI 54301 The public hashing will lake place on Wednesday, June 5, 2019 Green Bay, Wischesing will lake place on Wednesday, June 5, 2019 Green Bay, Wisconsin St. Utherenty Ave. Green Bay, Wisconsin St. Utherenty Ave. Green Bay, Wisconsin County Planning Commission, pp. 300 by June 5, 2019. Writise comments should be mained to Lisa J. Conard, Brown County Planning Commission, PO Box 23000. Green Bay Wis 5436-3000 by June 5, 2019. Published by Sandy June County Clark.

Being duly sworn, doth depose and say that she/he is an authorized representative of the Green Bay Press

Gazette, a newspaper published in Green Bay, Wisconsin, and that an advertisement of which the annexed is a
true copy, taken from said paper, which was published therein on:

Account Number: GWM-284368 Order Number: 0003569083

No. of Affidavits: 1 Total Ad Cost: \$83.39

Published Dates: 05/22/19, 05/29/19

(Signed)

MANUAL ESTA

Legal Clerk

Signed and sworn before me

My commission expires

BROWN COUNTY PLANNING LEGALS

Re: Public Hearing

GANNETT WI MEDIA 435 EAST WALNUT ST. PO BOX 23430 GREEN BAY, WI 54305-3430

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# Appendix D

# **Comments Received**

No comments were received.